- 1. TABLE OF CONTENT
- 2. I. Introduction
- 3. Highlighting the problem of access to documentation does this mean access to cases? Rules of court? Other?
- 4. Presumption: It is supposed that a Constitutional Court is the highest court of a country, either on top of the court hierarchy or an extra institution standing aside. If in a respective country a constitutional court may be a lower court form which appeals are taken to the higher Court (e.g. Supreme Court), please indicate that clearly and consider that while responding to the questions below.

5.

- 6. II. The relevance of different legal systems as a source of inspiration for judicial systems in West Africa
- 7. 1. Common Law (to be answered by researchers for Ghana, Liberia, Nigeria, Sierra Leone, Gambia)

General Structure	
What are relevant features of the Common Law	Different people from different sectors of work
system with regard to constitutional review and	can be selected as a panel to entrench a
the institutional setting allowing for constitutional	constitutional review. After which a formation of
review?	constitutional review committee can table a
	review through referendum after which it is
	tabled to parliament for review. S.108 of 1991
	Constitution.
To what extent and in what ways is the legal	British Common Law is premised on case law and
system of the respective country (still) influenced	binding precedent which is reflected.
by the Common Law system insofar (related to	(sec 122 (2) )
constitutional review / institutional setting	M. Partington, Introduction to the English Legal
allowing for constitutional review?	System., p63 -4 <sup>th</sup> Edition
What are relevant features of the Common law	Independent organ, interpretation of the
system with regard to the judiciary	constitution, adjudication of matters S. 124.

3. Religious / Customary / Mixed Legal Systems

Religious / Customary elements in the judicial system	
Does the judicial system in the respective country	Customary/Local Courts are available. Religious
have religious courts / customary courts?	Courts are not available.
	(Local Courts Act No 20 of 1963) Courts Act of
	1965
Do (lower) courts apply / accept customary law or religious law?	Yes – Local Court Act 2011
Does customary law or religious law has a formal status in the country?	Yes – S. 170 and 171
Are customary courts established under the constitution / a statute? Are they part of the regular court system? Are appeals from them taken to the regular court system?	The Customary (Local) Courts are established by an Act of Parliament –And they are part of the regular court system. Appeals from the Local Courts go to the District Appeals Court (Magistrate Court) Local Court Act 2011.

#### III. Historical Background of Constitutional Justice in West Africa

iii. Historical background of constitutional justice iii west Africa		
Development of Judicial Systems		
Has the judicial system changed in comparison to	Yes. The Supreme Court was the High Court; the	
the one included in the independence constitution?	West Africa Court of Appeal was the Appellate	
If so in what respects?	Court. Today's Court Structure includes: Supreme	
Is there an autonomous constitutional review in the	Court, Appeal Court, High Court, Magistrate	
country (only focusing on the constitutional	Court, Local Court	
question of a case)?		
If so, since when?		

### (Political Control)

### **IV. Different Models of Constitutional Justice**

#### 1. Different Constitutional Institutions

What kind of judicial institutions are available in the respective country	
Which institution is considered "the highest court"	Supreme Court
in the country?	(sec 122 (1))
Does the "highest court" in the country also stand	
at the top of the regular court system (highest court	Yes (sec 122 (1))
of appeal)? Or is it a separate institution?	
Are there various highest courts in the country	There is just one High Court which has several
dependent on the issue to be addressed (e.g.	Divisions that address specific matters.
highest court of administration, highest tax court )	
Which courts can the question the constitutionality	Supreme court (sec 122 (2))
of acts or of laws?	
Does the country have a judicial commission /	Yes, Judiciary Service Commission. (sec 140)
judicial council, etc.	

### 2. Systems of Control

If a lower court assumes that a regulation relevant to the case before it violates the Constitution, what can it do?	
Nothing, no power to question the constitutionality of the law/regulation.	There is the possibility to challenge the constitutionality of any law in the Supreme Court.
If the court has serious doubts about the constitutionality of the law/regulation related to a specific case, it might pause the proceedings and requests a statement of constitutionality from another institution (constitutional court, constitutional council, etc.), which may declare the regulation/law for unconstitutional.	The Supreme Court shall have supervisory jurisdiction over all other courts in Sierra Leone and over any adjudicating authority; and in exercise of its supervisory jurisdiction shall have power to issue such directions, orders or writs including writs of habeas corpus, orders of certiorari, mandamus and prohibition as it may consider appropriate for the purpose of enforcing or securing the enforcement of its supervisory powers (sec 125)
The lower court may declare the regulation/law to	

be inapplicable in the specific context.	Yes of course, certain pieces of legislation are made for specific purposes and as such may not be applicable in specific context.
The lower court declares the regulation/law to be unconstitutional.	Any issue that requires interpretation of the constitution must be dealt with by the Supreme Court. S. 120 of the 1991 Constitution

- a. Diffuse System of Constitutional Review: The Supreme Court
- b. Concentrated System of Review: The Constitutional Court
- c. Hybrid Systems of Constitutional Review

#### V. Some Relevant Aspects of Judicial Independence

- 1. Independence of the Judiciary vs. Independence from the Judiciary the Judiciary as Legislature
- 2. The Administration of Courts and the Budget of the Judiciary

Administration of the Judiciary	
Which body / institution is administering the	Yes, The Judiciary Service Commission (sec 140)
judiciary?	
Is the Ministry of Justice involved in the	
administration of the "highest court")? If so, to	The administration of the highest court (Supreme
what extent? Or is it administered by the judiciary?	Court) is entirely under the purview of the
	Judiciary. S. 120 of the 1991 Constitution.
Is there a body within the Judiciary / highest court	The Master & Registrar is the chief administrator
that is responsible for administering the resources?	of the resources, though there is a sub-treasury
To whom is this body accountable? Is there any	that operates within the judiciary. The resources
kind of external oversight?	from the sub-treasury are directed to the
	consolidated fund. S. 111 (1)a of the 1991
	Constitution.

Wha	What kind of impact does the judiciary / the constitutional court has in the process of drafting /	
	approving its budget	
devising	d of involvement does the judiciary in its budget (who originally submits the f the judiciary)?	The judiciary is totally in charge of developing its own budget. The judiciary budget is originally submitted by the Master & Registrar. Though currently this role is being performed by the
		Consultant Master & Registrar.

Who might have the right to alter the budget (of the judiciary / of the highest court) within the approval procedure?	The Parliament has to deliberate on the proposed budget and may alter it. Standing Orders (Revised) of Sierra Leone Parliament 2006 (S.O.) 63 and
In how far do court statistics (case workloads, etc. ) play a role in the determination of the budget)	The workload influences the number of Judges, Magistrates, Registrars and other court personnel to be recruited. This consequent determines the budget.
Is the budget (of the judiciary / the highest court) an integral part of the overall budget or is it separated?	It is an integral part of the overall state budget

# 3. Judicial Commission / Judicial Council

Judicial Commission / Judicial Council	
Is there any institution like a Judicial Commission / Judicial Council (see also IV.1)?	Yes. (sec 140)
If so, what are the tasks of the Judicial Commission / Judicial Council?(might be a considerable discrepancy between common law approach and civil law approach)	Administrative functions- advice the Chief Justice for effective and efficient administration of the Judiciary.  (sec 140 & 140 (2))
What are the criteria of eligibility for membership?	A practicing Counsel of not less than 10years standing $(Sec\ 140\ (1)\ (d))$ and two others who not Legal practitioners, but appointed by president and approve by Parliament. $(sec\ 140\ (1)\ (d)\&\ (f)\ )$
How is the Judicial Commission / Judicial Council composed?	Chief Justice as Chairman, Senior Justice of the Court of Appeal, Solicitor-General, One Practicing Counsel by the Sierra Leone Bar Association, Chairman of the Public Service Commission and Two other persons appointed by the President and approve by the Parliament.  (sec. 140 (1) (a)-(f)
Do ex-offocio members have the same authorities like other members?	No.
Who selects members of the Judicial Commission / Judicial Council?	The Sierra Leone Bar Association, the Judiciary and other Public Service Institution nominate people to the president for appointment and then Parliament approves (sec 140)
What kind of relation exists between the "highest court" and the Judicial Commission / Judicial Council?	

## 4. Challenges of Neutrality and Impartiality

### **VI.** Composition

Composition of Constitutiona	al Courts / Supreme Courts
Eligibility: (a) minimal age / (b) maximal age / (c)	Appointment of Judges in Supreme Court shall
legal education / (d) special legal qualification (e.g.	not be less than twenty (20) years of legal
sitting judge; being an expert in one legal system	practice, Appeal Court fifteen (15) years, and
(for example Sharia law)/ (e) years of professional	High Court ten (10) years of legal practice
experience / (f) limitations ( no party membership,	(sec 135 (3) (a)-(c) )
no other positions while sitting in the court) /(g)	
other requirements	
Selection of Constitutional Court / Supreme Court	In the appointment of judges in the Selection
Judges: all judges selected in the same manner?	process, the Judiciary and Legal Service
/who / which institution is involved in the selection	Commission nominate to the President,
process?	President appointment and Parliament
	approves.
	(sec 135 (2))
Selection of Constitutional Court / Supreme Court	
Judges: if selected in different processes: who /	See above or section 135 (2)
which institutions are involved in the respective	
processes?	
How many institutions are involved in the selection	Three (3) – Judiciary, Legal Service Commission
process?	and Parliament.
Sequence of the selection process	Judiciary and LCM nominate to the president,
(recommendation, advise; election, consultation;	President appoints and Parliament approves.
appointment; cooption)	
What are the terms of office	Until 65 years. (sec 137 (2) (a) & (b) )
Is a re-selection possible?	No. see (sec 137 (2) (b) )
Is the representation of minorities guaranteed (are	
ethnic, linguistic, religious differences to be	Religion, ethnicity and sex are not a barrier
considered)? How?	
Is the opposition involved in the selection process?	No.

- 1. Eligibility for Appointment as a Constitutional Court Judge / Supreme Court Judge
- 2. Selection of Judges of the Constitutional or Supreme Court
- 3. Terms of Office
- 4. Representation of Minorities

### **VII. Competences**

1. Preliminary Review

Preliminary Review	
Available?	Not Available
Who can trigger the procedure (or is it part of the legislative process) (who has standing)? What is required to take action?	
At which state of the legislative process can the	

preliminary review be triggered?	
Applicable to all bills / drafts?	
Also consultative opinions available?	

#### 2. Abstract Review

Abstract Review	
Available?	Not Available
Who can trigger the procedure (who has standing)?	
What is required to take action?	
Applicable to all laws (or are there any restrictions:	
(organic laws?)?	
What kind of judgments may be rendered	
(nullification; directions to the legislature to fix the	
unconstitutional parts of a law within a specific	
period of time; others)?	

### 3. Specific or Incidental Review

Incidental Review	
Available (are courts authorized to review the	Yes, the Supreme Court. S. 124 of the 1991
constitutionality of laws)?	Constitution.
What happens if the court presumes that a law	The law is declared null and void. S. 171 (15) of
relevant to the case at hand is unconstitutional?	the 1991 Constitution
Is the doctrine of "stare decisis" legally applied?	Yes. All other courts are bound to follow the
	decisions of the Supreme Court on points of law.
	S. 122 (2) of the 1991 Constitution
Are there restrictions to incidental review?	Only the Supreme Court can hear constitutional
	matters. S. 124 of the 1991 Constitution.

#### 4. Direct Action before the Constitutional or Supreme Court (individual complaint)

is bill est retion before the constitutional of Supreme court (marriada complaint)	
Direct action	
Available?	Yes
Who can trigger the procedure (who has standing)?	An aggrieved person file matters to the Supreme
	Court
Are there restrictions to the right of individual	No.
complaint?	

### 5. Limits on the Review of Constitutionality

Limits of Review	
Are there explicit limitations to the review of the	Except limitations under the Constitution; i.e.
constitutionality (for example international treaties,	those requiring alteration by referendum, S. 108
laws approved by referendum, laws that were valid	of 1991 Constitution.
before the constitution came into force, legislation	
past under emergency power, limitation to	
manifestly unconstitutional acts)?	

### 6. Review of Constitutional Amendments (formal regularity and substance)

Review of Constitutional amendments	
Is it possible to review amendments to the constitution itself?	Yes. S. 108 of 1991 Constitution
If so, is the review limited to a formal review of	Both are possible under S. 108 of the 1991

constitutionality or is a review on the substance of	Constitution. Constitutional Review Commission
the constitution also permitted?	and Parliament can Review
Does the constitution contain immutable clauses	Certain clauses are entrenched only referenda
(provision that are excluded from constitutional	can change the arid society, Parliament, the
amendment)?	Executive, Law Reformation etc. See S. 108 (3).
Who can trigger the procedure (who has standing)?	Parliament. S. 108 (8)
What is required to take action?	

### 7. Unconstitutional Omission

Unconstitutional Omission	
Is it possible to take action against constitutional	Yes.
obligations that haven't been implemented?	
Who can trigger the procedure (who has standing)?	Constitutional Review Commission and
What is required to take action?	Parliament can Review. S. 108 (8)
What kind of judgments may be rendered	Certain clauses are entrenched only referenda
(instruction to the legislature / executive to take	can change the arid society, Parliament, the
action (within a specific period of time);	Executive, Law Reformation etc (see No.5)
declaration that a law only insufficiently	
implements a constitutional obligation; court	
"implements" the obligation by rendering a specific	
right to the claimant; others)?	

## 8. Conflicts between State Bodies

Conflicts betwee	n State Bodies
Available (does the court have jurisdiction to decide	The High Court and the Supreme Court Can
whether or not a certain task falls within the	
authority of a state body or to interpret the limits	
of authority also in relation to other bodies, be it	
horizontally (between different institutions at the	
national level) or vertically (between national	
institutions and institutions from the province /	
local institutions)?	
Who can trigger the procedure (who has standing)?	An aggrieved Person
What is required to take action (how)?	

### 9. Elections

Elections	
Is the Courtinvolved in resolving electoral disputes?	Yes, mostly the high court
	(Electoral amendment Act No. 15 of 2007
	Section 92D (2)-(a),(b)&(c) )
Who can trigger the procedure (who has standing)?	An aggrieved person.
What is required to take action?	(Electoral amendment Act No. 15 of 2007
	Section 92C (2)-(a),(b)&(c) )
If the court is not empowered, is there another	
institution that settles electoral disputes?	Yes, the Political Party Registration Commission
	(PPRC)

### 10. Fundamental Rights

Fundamental Rights (see also individual complaint)		
Are (all?) human rights subject to review before a	Not necessarily.	
court?		

Is there any other kind of institution were aggrieved	
individuals may turn to (human rights commission,	Yes, Human Rights Commission
Ombudsperson)? How is its institutional relation to	(Human Rights Commission Act No. 9.of 2004
the (highest) courts?	Sec 7(1) ) and Ombudsman exist
	(The Ombudsman Act No. 2.of 2007 sec 7(1))
Who can trigger the procedure (who has standing:	
also NGOs / consumer protection organizations on	An aggrieved or affected person or body can file
behalf of individuals)? What is required to take	a complaint
action (how)?	
With regard to social rights, does the highest court	
in the country has jurisdiction to offer less than	
attributed by lower courts (reformation in peius)	Economic and Social right are non-justifiable
(example: right to water in the constitution, but	( Section 14 of the 1991 Constitution of Sierra
how many litres/day as a minimum threshold: If	Leone)
lower court admits 30 I/d, but the complainant	
wants 40 I/d and appeals can the highest court also	
overturn the lower court to the negative, only	
offering 25 I)?	

11. Other Powers of Supreme Courts / Constitutional Courts

Other powers	
Conduct of referenda	No. (section 37 (1)&(2))
constitutionality and dissolution of political parties	Yes.
impeachment procedures for the president	No, Parliament Does! (section 51 (5)
(binding) interpretation of the constitution	Yes. Supreme Court (sec 122 (2)), Appeal Court
	(sec 129 (1)), High Court (sec 132(1))
Others?	Criminal & Civil Jurisdictions (sec 123 (a), (b) &
	(c) and sec 132 (1)
	Interpretation and enforcement of the
	constitution ( <i>sec 124</i> ( <i>a</i> )& ( <i>b</i> ) and <i>sec 127</i> ( <i>1</i> )

## VIII. Standing

1. Who (see under VII.)

**Table Structure** 

2. How (see under VII.)

### **Table Structure**

## IX. Effects of Judgments (Authority of the Judgments)

Authority of Judgments	
Do the judgments have ergaomnesor inter	I DO NOT UNDERSTAND THIS SECTION. PLEASE
parteseffects (with regard to VIII. 2-4; 7-8)?	RESTRUCTURE QUESTIONS.
Do the judgments have effects for the future only	
(ex-nunc), do they have even retroactive effects	
(ex-tunc) or is the effect deferred in order to give	
the legislation time to adjust the legislation to the	
court's decision.	
What legal authority does the judgment have to	
the relevant groups (below) considering that they	

have been part of the process?	
In general, who (see below) is affected how by the	
judgments of the Constitutional Court?	

- 1. On Citizens
- 2. On Administrations
- 3. On other Judicial Institutions
- 4. On Political Institutions
- 5. On Military

#### X. Control of the Constitutional Jurisdictions

Control of the Constitutional Jurisdiction	
Political control (see selection of judges; terms of	President, Parliament and the Judicial and Legal
office)	Service Commission
	(sec 135 (1))
Removal / dismissal of highest judges(at all / only	
by judicial decision within the judiciary / by external	Only the decision of the President, Parliament
institutions?)	and the Judicial and Legal Service Commission
	( sec 135 (1) )
What are the criteria for the removal of highest	Infirmity, inability to perform the functions of the
judges (e.g. proven legal misbehavior)	office and tried misconduct
	(sec 137 (4) )
May decisions of the highest court be overruled by	
another institution (legislature)? What are the	No. Its final (sec 122 (1) )
requirements?	
Amending the constitution in light of a decision of	Yes.
the highest court.	

- 1. Independence vs. Accountability
- 2. Political Control
- 3. Constitutional Amendment
- 4. Removal / Impeachment of Judges
- 5. Overruling of Decisions

#### **XI. Conclusion**