

CONSTITUTIONAL ROADMAP TOWARDS A FEDERAL DEMOCRATIC UNION

1

INTERIM PERIOD

Framework

- The Federal Democracy Charter (FDC)

Governing institutions

- Interim governing institutions laid out in the FDC

Tasks

- Develop the Federal Democracy Charter
- Establish interim governing institutions
- Defeat the Military dictatorship
- Draft a transitional constitution (*see next slide*)
- Prepare the transitional period

2

TRANSITIONAL PERIOD

Framework

- The transitional constitution

Governing institutions

- Transitional governing institutions laid out in the transitional constitution

Tasks

- Form transitional governing institutions across Myanmar, including in constituent units
- Establish a Constitutional Assembly tasked with drafting a new permanent federal democratic constitution
- Approve the new permanent federal democratic constitution by referendum
- Develop substate constitutions in those states that opt for that (as needed)
- Prepare the transition to the federal democratic period
- Prepare for elections to form new governing institutions under new permanent federal democratic constitution

3

FEDERAL DEMOCRATIC CONSTITUTIONALISM

Framework

- The federal democratic constitution

Governing institutions

- Governing institutions laid out in the permanent federal democratic constitution

Tasks

- Implement federal dispensations and other provisions of the new permanent constitution
- Ensure respect for constitutionalism and the rule of law
- Develop substate constitutions in those states that opt for that (as needed)

TRANSITIONAL CONSTITUTION MAKING PROCESS

INTERIM PERIOD

PREPARATORY STEP



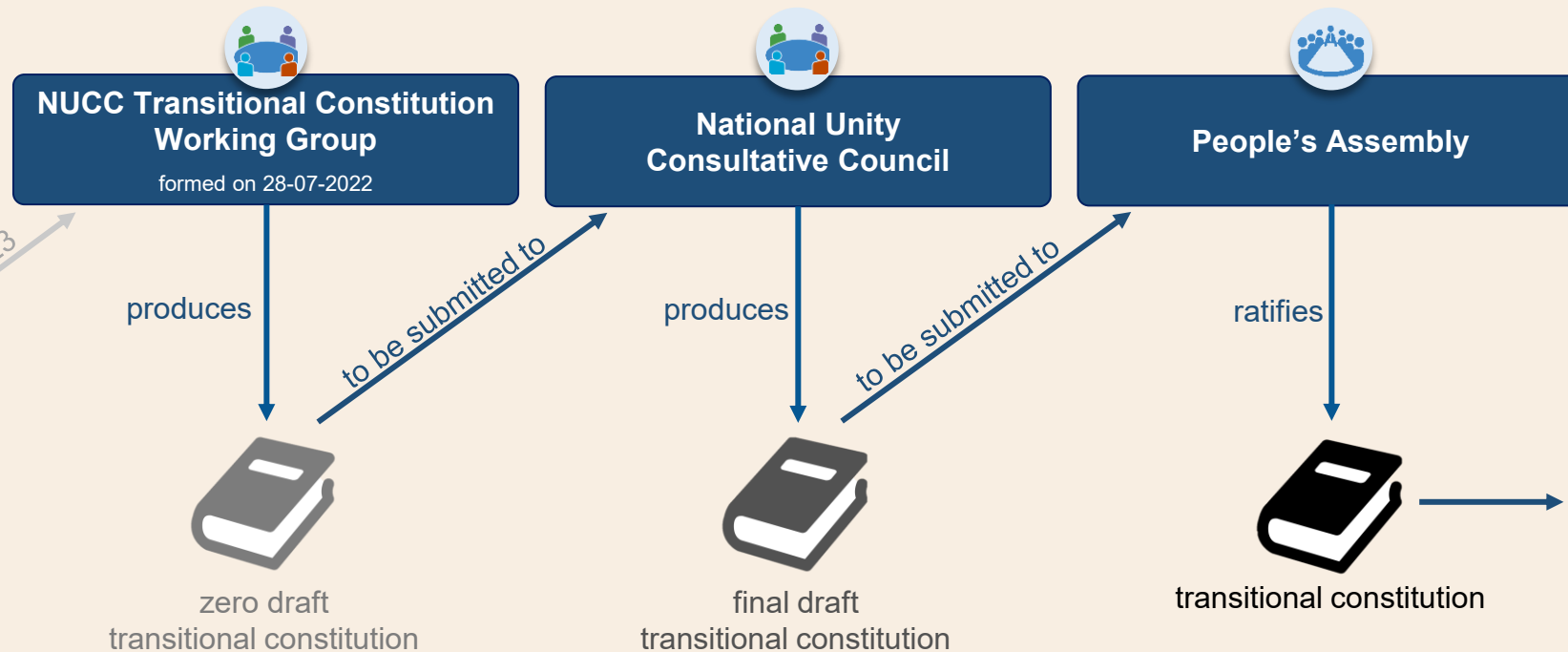
develops



preparatory document for the transitional constitution

shared on 08-08-2023

TRANSITIONAL CONSTITUTION PROCESS AS FORSEEN IN THE FEDERAL DEMOCRACY CHARTER



FDC part 2
remains in place
until the
transitional
constitution
comes into force

ARTICLES OF FEDERAL TRANSITIONAL ARRANGMENTS (AFTA) PROCESS

INTERIM/TRANSITIONAL PERIOD

PREPARATORY STEP

NUG Transitional Constitution Preparatory Committee

formed on 02-07-2022
14 NUG Ministers and Deputy Ministers

develops

shared on 08-08-2023

preparatory document for the transitional constitution

zero draft
transitional constitution

produces

NUCC Transitional Constitution Working Group

formed on 28-07-2022

to be submitted to

National Unity Consultative Council

to be approved
by NUCC

draft

Draft Articles of
Federal Transitional
Arrangements
(AFTA)

Negotiation
with Non-
TCWG Actors

2nd Draft Articles of
Federal Transitional
Arrangements
(AFTA)

Consultation/
Deliberation
Process

produces

Final Draft Articles of
Federal Transitional
Arrangements
(AFTA)

to be
submitted
to

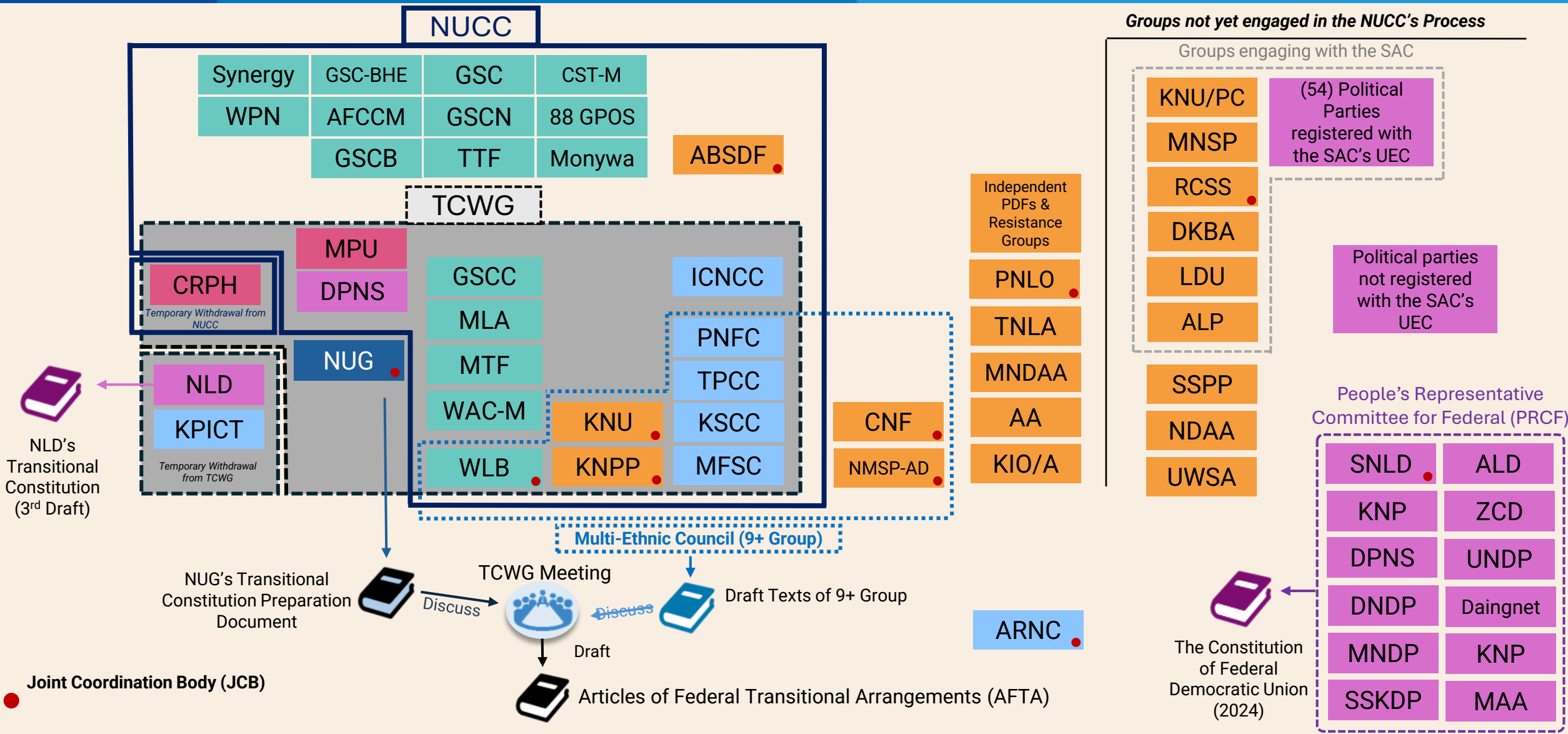
Federal Conference

ratifies

Articles of Federal
Transitional
Arrangements (AFTA)

FDC part 2
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Stakeholders in Myanmar's Transitional Constitution Making Process – Federal Level



This infographic was produced by the International IDEA's Building Federal Democracy in Myanmar programme funded by Finland, Luxembourg and Norway. Its contents do not reflect the views of the donors nor of International IDEA, its Board or its Council members. This tentative mapping aims to map the dynamics between stakeholders in Myanmar but we acknowledge that the situation remains fluid.

AFTA - Articles of Federal Transitional Arrangements
NUCC - National Unity Consultative Council
NUG - National Unity Government
SAC - State Administration Council
TCWG - Transitional Constitution Working Group
UEC - Union Election Commission

Elected Members of Parliament

CRPH - Committee Representing Pyidaungsu Hluttaw
MPU - Members of Parliament Union

Ethnic Resistance/Armed Organizations

AA - Arakan Army
ABSDF - All Burma Students' Democratic Front
ALP - Arakan Liberation Party
CNF - Chin National Front
DKBA - Democratic Karen Buddhist Army
KIO/A - Kachin Independence Organization/Army
KNPP - Karenni Progressive Party
KNU - Karen National Union
KNU/PC - Karen National Union/Peace Council
LDU - Lahu Democratic Union
MNDAA - Myanmar National Democratic Alliance Army
NDAA - National Democratic Alliance Army
NMSP - New Mon State Party
NMSP-AD - New Mon State Party – Anti-Military Dictatorship
PNLO - Pa-O National Liberation Army
PDF - People Defence Forces
RCSS - Restoration Council of Shan State

SSPP - Shan State Progress Party
TNLA - Ta'ang National Liberation Army
UWSA - United Wa State Army

Ethnic/Federal Unit-based Organizations

ARNC - Arakan Rohingya National Council
ICNCC - Interim Chin National Consultative Council
KPICT - Kachin Political Interim Coordination Team
KSCC - Karenni State Consultative Council
MSFC - Mon State Federal Council
PNFC - Pa-O National Federal Council
TPCC - Ta'ang Political Consultative Committee

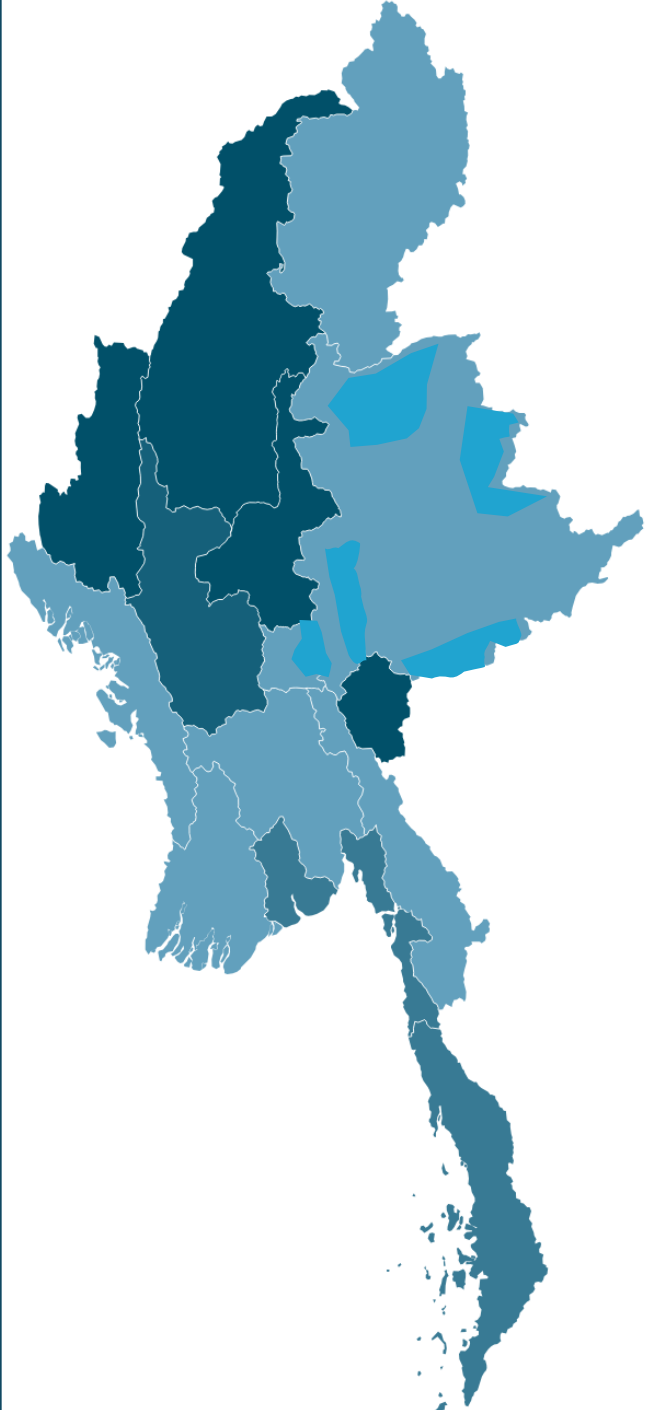
Political Party

ALD - Arakan League for Democracy
Daingnet - Daingnet National Democracy Party
DNDP - Danu Nationalities Democracy Party
DPNS - Democratic Party for a New Society
KNP - Karen National Party
KNP - Kayan National Party
MAA - Mon Affair Association
MNDP - Mro National Democracy Party
NLD - National League for Democracy
SNDL - Shan Nationalities League for Democracy
SSKDP - Shan State Kokang Democratic Party
UNDP - United Nationalities Democracy Party
ZCD - Zomi Congress for Democracy

Spring Revolution Forces

88GPOS - 88 Generation Peace and Open Society
AFCCM - Anti-forces Coordination Committee - Mandalay
CST-M - CDM Support Team - Mandalay
GSC - General Strike Committee
GSC-BHE - General Strike Committee – Basic and Higher Education
GSCB - General Strike Coordination Body
GSCC - General Strike Collaboration Committee
GSCN - General Strike Committee of Nationalities
MLA - Myanmar Labor Alliance
Monywa - Monywa People's Protest Leading Committee
MTF - Myanmar Teachers' Federation
Synergy - Synergy
TTF - Technological Teachers' Federation
WAC-M - Women Advocacy Coalition Myanmar
WLB - Women's League of Burma
WPN - Women Peace Network

Status of Interim Constitutions or Arrangements at Substate Level (September 2025)



Adopted

- Karenni State
- Sagaing Federal Unit
- Chin State
- Mandalay Region

Drafted

- Magway Federal Unit

In Progress

- Mon State
- Tanintharyi Region
- Yangon Region

Unknown

- Ayeyarwady Region
- Bago Region
- Kachin State
- Karen State
- Rakhine State
- Shan State

Adopted or Drafted but unpublished

- Wa Area
- Pa-O Area
- Ta'ang Area